

1 **What treatment and services are effective for people**  
2 **who are homeless and use drugs? A systematic**  
3 **'review of reviews'.**

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15

## 16 **Abstract**

17 **Background:** People who experience homelessness and those vulnerably  
18 housed experience disproportionately high rates of drug use and associated harms,  
19 yet barriers to services and support are common. We undertook a systematic 'review  
20 of reviews' to investigate the effects of interventions for this population on substance  
21 use, housing, and related outcomes, as well as on treatment engagement, retention  
22 and successful completion.

23 **Methods and findings:** We searched ten electronic databases from  
24 inception to October 2020 for reviews and syntheses, conducted a grey literature  
25 search, and hand searched reference lists of included studies. We selected reviews  
26 that synthesised evidence on any type of treatment or intervention that reported  
27 substance use outcomes for people who reported being homeless. We appraised the  
28 quality of included reviews using the Joanna Briggs Institute Critical Appraisal  
29 Checklist for Systematic Reviews and Research Syntheses and the Scale for the  
30 Assessment of Narrative Review Articles. Our search identified 843 citations, and 25  
31 reviews met the inclusion criteria. Regarding substance use outcomes, there was  
32 evidence that harm reduction approaches lead to decreases in drug-related risk  
33 behaviour and fatal overdoses, and reduce mortality, morbidity, and substance use.  
34 Case management interventions were significantly better than treatment as usual in  
35 reducing substance use among people who are homeless. The evidence indicates  
36 that Housing First does not lead to significant changes in substance use. Evidence  
37 regarding housing and other outcomes is mixed.

38 **Conclusions:** People who are homeless and use drugs experience many  
39 barriers to accessing healthcare and treatment. Evidence regarding interventions  
40 designed specifically for this population is limited, but harm reduction and case  
41 management approaches can lead to improvements in substance use outcomes,  
42 whilst some housing interventions improve housing outcomes and may provide more  
43 stability. More research is needed regarding optimal treatment length as well as  
44 qualitative insights from people experiencing or at risk of homelessness.

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46 **Keywords:** homelessness, substance use, treatment; interventions; systematic;  
47 review of reviews

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## 61 **Introduction**

62 Homelessness encompasses a range of housing situations including both sheltered  
63 (e.g. temporary accommodation) and unsheltered settings (e.g. the streets), but  
64 lacks a standardised definition [1,2]. FEANTSA have previously developed a  
65 typology seeking to define homelessness in an operational way [3]. Through this,  
66 homelessness can be defined based on four categories: rooflessness;  
67 houselessness; insecure housing; and inadequate housing [3]. The Canadian  
68 Observatory on Homelessness (COH) have also developed a typology in an attempt  
69 to improve understanding of the term [4]. Similar to FEANTSA, COH define  
70 homelessness as encompassing a range of living situations including: people living  
71 unsheltered; people who are in emergency shelters; people who are in temporary  
72 accommodation; and those at risk of homelessness and whose housing situations  
73 are precarious [4]. In the UK and Irish policy context, the definition of homelessness  
74 is also typically expanded to include people 'at risk' of homelessness. Recent  
75 estimates suggest that 307,000 people in the UK [5], 567,715 in the USA [6], and  
76 235,000 in Canada [7], experience homelessness in a year, with the numbers  
77 increasing [8]. Due to variation in the definition of homelessness the true magnitude  
78 of the problem may be higher still. The route into homelessness is complex and is  
79 generally a result of many contributing factors. Systemic or societal barriers are key  
80 drivers, for example lack of affordable housing, access to resources, or  
81 discrimination [4]. Poverty is also an important factor [9], with COH reporting that  
82 homelessness is directly linked to the inequalities in financial support for people who  
83 are often in crisis situations [4]. Other individual circumstances can increase a  
84 person's risk of homelessness, including childhood trauma, mental health problems,  
85 substance use, and previous imprisonment [10].

86

87 People who are homeless, and those who are vulnerably housed (defined as  
88 experiencing prior homelessness or having frequent housing transitions [11]),  
89 experience disproportionately high rates of substance use [12–14], as well as poorer  
90 physical [12,14] and mental health [15–17] than the general population. People who  
91 are homeless also have a higher risk of developing health problems that are  
92 relatively rare within the general population, such as those caused by blood-borne  
93 viruses (BBVs) including hepatitis and human immunodeficiency virus (HIV) [17,18].  
94 Moreover, the longer a person is homeless, the higher their risk of ill health and  
95 premature death [19], with mortality rates estimated to be between three to four  
96 times higher than in the general population [14,20].

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98 Despite higher rates of physical and mental ill health, people who are homeless  
99 attend primary care and preventive services, such as screenings and check-ups,  
100 less often than the general population [21]. Barriers to accessing appropriate care  
101 can include: negative previous experiences of such care; other priorities such as  
102 shelter and food; and access barriers such as perceived prejudice and judgemental  
103 staff, poor coordination between healthcare services, cost of medication, lack of  
104 continuity of care, challenges with strict appointment times, and complex  
105 administrative processes [21,22]. These barriers can lead to delayed or no treatment  
106 which, in turn, can increase the risks of more serious health problems [23]. Indeed,  
107 globally, the rate of hospital admissions for people who are homeless has been  
108 shown to be between two and five times higher than for the general population [24].

109

110 Individuals experiencing homelessness are also less likely to access, and more likely  
111 to disengage from, substance use treatment [25]. Individuals may use substances as  
112 a way to cope with the trauma of homelessness, stress, and adversity [26–28].  
113 Previous trauma experienced both in childhood and adulthood, as well as vicarious  
114 trauma and posttraumatic stress disorder, can also influence substance use [29].  
115 Despite the considerable unmet care needs of this population, people who  
116 experience both homelessness and problem substance use (defined as ‘the use of  
117 drugs and/or alcohol in a way that had a negative effect on their lives’) often face  
118 overlapping barriers to accessing care. These include stigma related to care itself  
119 [30], as well as sub-optimal treatment lengths and judgemental staff [31]. Moreover  
120 abstinence-based Treatment First [TF] housing services can be inaccessible to many  
121 of those in need of housing, creating more difficulties [32,33]. Together, these  
122 barriers can contribute to mistrust of health services, maintenance of low levels of  
123 access and adherence to care, and an increase in people’s perceived loss of control  
124 and lack of mastery over their lives [34–36].

125

126 Existing treatment options for problem substance are diverse, and can be placed on  
127 a continuum ranging from harm reduction to abstinence-based approaches. Harm  
128 reduction approaches include pragmatic interventions, policies, and programmes,  
129 but do not require a person to stop using drugs as a condition of support [37].

130 Research evidence and policy guidance supports provision of harm reduction and  
131 abstinence orientated actions depending upon target population need [22,31,38].

132 Evidence regarding how treatment for problem substance use is best delivered to  
133 those experiencing homelessness is limited, although engaging, flexible services  
134 have been shown to be important [39,40]. For those who have successfully

135 accessed treatment, challenges associated with continued engagement with  
136 treatment and recovery as a result of being homeless often remain [31].

137

138 Several systematic reviews and primary research studies have examined the  
139 effectiveness of various specific interventions (such as case management or  
140 Housing First (HF) approaches) for people who are homeless, and for people with  
141 problem substance use. However, evidence that pools and synthesises the available  
142 data is lacking. Moreover, evidence pertaining specifically to people who experience  
143 both homelessness and problem substance use is limited. This 'systematic review of  
144 reviews' aimed to address this gap by synthesising all available evidence on the  
145 effectiveness of treatments and interventions for this specific population. The review  
146 includes housing interventions, peer support interventions, and harm reduction  
147 approaches, among others. This review evaluates the effects of these interventions  
148 on those who use services (referred to as 'clients' throughout the review), regarding  
149 substance use, housing, and 'other' outcomes, as well as on treatment entry,  
150 engagement, retention and successful completion. We also identified components of  
151 good practice.

152

## 153 **Methods**

154

### 155 **Study design**

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157 This systematic review of reviews provides a synthesis of international evidence  
158 regarding interventions in primary care, mental health, and drug treatment settings,  
159 for people who are homeless who use drugs. Given the large body of existing  
160 evidence available on the topic, a systematic review of reviews was considered to be  
161 the most appropriate approach. The review methodology proceeded in accordance

162 with guidelines from the Joanna Briggs Institute [41], and was reported according to  
163 the Preferred Reporting Items of Systematic Reviews and Meta-Analyses (PRISMA)  
164 guidelines [42] (S1 PRISMA checklist). No protocol was registered with an open-  
165 access registry (e.g. PROSPERO) prior to publication.

166

167 This review was undertaken as part of a larger piece of research commissioned by  
168 the Health Research Board, Ireland, and undertaken by the same authors in 2019-  
169 2020 [43]. The larger study combined an analysis of current drug trends and  
170 provision of services in Ireland (with contextual mapping) with the systematic review.  
171 This current review provides an updated search and new data. The main outcomes  
172 of this review focused on: i) substance use; ii) housing; and iii) 'other' outcomes. We  
173 also extracted and synthesised, where possible, information regarding treatment  
174 entry/engagement and retention (engaging the population of interest to enter  
175 treatment/engage with a service), and successful completion of treatment (attrition  
176 rates throughout treatment duration).

177

## 178 **Search strategy and selection criteria**

179

180 The PICOS framework (population, interventions, comparators, outcomes, and study  
181 design) [44] was used to formulate the inclusion/exclusion criteria (see Table 1) and  
182 identify appropriate literature search terms.

183

184 **Table 1. Inclusion/exclusion criteria**

<b>Inclusion</b>	<b>Exclusion</b>
<b>Populations</b>	
People experiencing homelessness and drug use (including poly-substance use – i.e. concurrent use of various substances)	People who are not deemed homeless; alcohol or tobacco use only



Range of drugs used both problematically and/or recreationally, including PIEDs	Non-drug use
Adults (over 18 years, with no upper age limit)	Under 18s
<b>Interventions</b>	
Problem drug use treatment (including poly-substance use) Harm reduction approaches Interventions in primary care for drug use Interventions in mental health settings for drug use Residential rehabilitation Detoxification	Non-drug related interventions and treatment  Alcohol or tobacco only interventions
<b>Comparators</b>	
Any	
<b>Outcomes</b>	
Reduced drug consumption Reduced overdoses (fatal and non-fatal) Reduced drug related harm Improved quality of life Improved health outcomes Improved housing outcomes	Non-drug related outcomes  Alcohol only related outcomes
<b>Study design</b>	
Review (including systematic review, meta-analysis, evidence synthesis, realist review, mixed methods review, qualitative synthesis, meta-epidemiology, integrative review, umbrella review, critical interpretative synthesis)	Primary research  Literature search

185

186 An information specialist (MM) led the development and application of the search  
187 strategies, supported by all members of the research team. The searches were  
188 conducted across 10 electronic databases (see Table 2). All searches were run on  
189 30 December 2019, with an updated search conducted on 3 October 2020. We also  
190 searched a range of organisational websites from December 2019 to January 2020  
191 to ensure that any relevant reviews situated in the grey literature were identified (S2  
192 Table). Full search strategies can be found in S3 Search strategy. Reference details  
193 identified through the literature search were collated and managed using EndNote.  
194 Reference lists of included articles were screened for additional reviews. No date or  
195 language restrictions were included in order to minimise bias and ensure that all  
196 relevant reviews could be captured. Two reviews written in languages other than  
197 English (Canadian French and Spanish) were included, translated via Google

198 Translate and deemed of acceptable quality by the research team for the purposes  
199 of data extraction.

200

201 **Table 2. Databases searched**

<b>Database</b>
MEDLINE (Ovid)
CINAHL (EBSCOhost)
Embase (Ovid)
PsycINFO (Ovid)
PROSPERO
Epistemonikos
Cochrane Database of Systematic Reviews
Joanna Briggs Institute Database of Systematic Reviews
Heath Technology Assessments (via National Institute for Health Research Journals)
The Campbell Collaboration

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203

204 One reviewer (JM) screened all titles and abstracts, alongside the full-text of articles  
205 that were considered relevant. A second reviewer (WM) independently assessed  
206 20% of all titles and abstracts to ensure inter-rater reliability, as deemed to be good  
207 practice in rapid systematic review methodology [45]. The relevance of each article  
208 was assessed according to the criteria set out in Table 1. Any discrepancies were  
209 resolved by consensus or, if necessary, by consulting a third reviewer (HC). As a  
210 second reliability check TP, HC, WM, and JM discussed all identified relevant papers  
211 in consultation with HS. By consensus, it was agreed that only reviews where at  
212 least 40% of all included papers were relevant to substance use and homelessness  
213 were to be included, to ensure that the review maintained a firm focus on both topics.  
214 Adopting a minimum percentage in this context has also been used in other  
215 systematic reviews [46]. Reviews of both quantitative and qualitative studies were  
216 included, as were non-systematic reviews. Papers reporting pooled data or meta-  
217 analyses without an accompanying systematic review were rejected.

218

## 219 **Quality assessment**

220

221 Reviews were not excluded based on quality appraisal scores but evidence quality  
222 was noted in accordance with the recommendations proposed by the Centre for  
223 Reviews and Dissemination [47]. Two reviewers (JM and HC) independently  
224 assessed the quality of the included systematic reviews using the JBI Critical  
225 Appraisal Checklist for Systematic Reviews and Research Syntheses [41] (S4 JBI  
226 checklist); and the quality of the non-systematic reviews using the Scale for the  
227 Assessment of Narrative Review Articles (SANRA) [48] (S5 SANRA critical appraisal  
228 tool). Any disagreement in scores was resolved through consensus and, if  
229 necessary, by a third reviewer (WM). Overall, the quality of the included systematic  
230 reviews was moderate, with three achieving the highest possible score of 11, and six  
231 receiving a score of six or lower. The included non-systematic reviews were  
232 appraised to be of moderate to high quality. Quality appraisal allowed for the study  
233 strengths and weaknesses to be considered but papers were not excluded based on  
234 their scores. The final scores are presented in S6 Table.

235

## 236 **Data analysis**

237

238 Data relating to study design and key characteristics, including populations,  
239 interventions, outcomes, and implications for policy and practice, were extracted by  
240 one reviewer (JM) into an Excel spreadsheet. Data from the reports identified  
241 through the grey literature search were extracted into the same spreadsheet by a  
242 second reviewer (WM). The data extraction table (S7 Table) was shared with other  
243 team members (HC, TP, HS) to check and ensure accuracy.

244

245 As this systematic review of reviews includes both quantitative and qualitative  
246 reviews regarding diverse types of interventions and outcomes, pooling of data was  
247 not possible, and a narrative synthesis was deemed the most suitable option for data  
248 analysis. One author (JM) summarised included studies in a narrative synthesis  
249 using textual description of each study included. Thematic summaries were  
250 developed based on the type of intervention in the included studies which enabled  
251 the synthesis and supported comparisons to be made between each study [49].  
252 Although the search focused on controlled drugs, the team also extracted data on  
253 about alcohol, prescription drug and tobacco use, if these were included. One of the  
254 reviews previously identified for inclusion [50] only presented an abstract from a  
255 conference, with the full review not available/not published. Full data extraction was  
256 therefore not possible for this paper.

257

## 258 **Results**

259

260 The literature searching and screening process are shown using a PRISMA flow  
261 diagram [51] (Fig 1). In total, including initial and updated searches together, 843  
262 reviews were identified via database searches, with a further four identified in grey  
263 literature searches. Six hundred and thirty two reviews were screened against the  
264 inclusion criteria and 39 were assessed at full text, of which 18 were excluded (Fig  
265 1). Across both searches, a total of 25 reviews were included, 24 of which were fully  
266 synthesised (full text was not available for one of the included reviews thus making  
267 its inclusion in final synthesis not possible). Twenty one reviews were published in  
268 the scientific literature, and four were grey literature reviews.

269

270 **Fig 1. PRISMA flow diagram**

271

272 [FIG 1. HERE]

273

## 274 **Characteristics of the included reviews**

275

276 Included reviews were published between 2004 and 2020, and consisted of: four  
277 grey literature reports [39,52–54]; 18 systematic reviews [2,31,61–68,46,50,55–60],  
278 two of which also included a meta-analysis [2,65]; and three non-systematic reviews  
279 [69–71]. Thirteen reviews included quantitative studies only, 11 included any study  
280 type/mixed designs, including one realist synthesis [62], two systematic review of  
281 reviews [52,60], one ‘state of the art’ review [61], and one review was a meta-  
282 ethnography of qualitative studies [31]. The number of included studies per review  
283 ranged from four [2] to 151 [53], with five reviews not reporting how many studies  
284 were included in the final synthesis [39,54,68,70,71].

285

286 Eleven of the reviews were undertaken in the United Kingdom (UK), four in the  
287 United States of America (USA), six in Canada, three in Europe (Spain, Ireland, and  
288 a Dutch/Belgian collaboration), and one was an international collaboration  
289 (Switzerland, the UK, and Canada). Nearly all reviews (22/25) were international in  
290 focus, with two focusing on the USA and one on the UK only. The majority of primary  
291 studies were undertaken in the USA.

292

## 293 **Overview of the included reviews – primary focus**

294 The included reviews were diverse in terms of their primary focus and included a  
295 range of interventions (Table 3). Two of the included reviews focused on any/all  
296 health interventions, rather than on a specific intervention type, thus they included a

297 variety of programmes ranging from harm reduction for people who use drugs to  
 298 sexual health promotion programmes.

299

300 **Table 3. Primary focus of included reviews**

Theme	Description of intervention	Number of included papers	Reviews
Housing interventions (including Housing First (HF) initiatives)	HF focuses on providing immediate, permanent, low-barrier, non-abstinence-based supportive housing for individuals with lived experience of homelessness.	6	Baxter et al. (2019) [72]; Beaudoin (2016) [55]; Benston (2015) [56]; Chambers et al. (2017)[57]; Kertesz et al. (2009) [70]; Pleace and Quilgars (2013) [54]
Co-occurring serious mental health problems and alcohol/drug use (COSMHAD)	Residential programmes and community-based treatment. Residential programmes can integrate mental health treatment, substance use interventions, housing, and other types of support. Community-based treatment can also include integrated treatment.	4	Brunette et al. (2004) [69]; Minyard et al. (2019) [53]; O'Campo et al. (2009) [62]; Sun (2012) [71]
Case management	Case management is a strategy to support rapid rehousing, especially for those with complex needs. It provides outreach, assessment, planning, linkage, monitoring, and advocacy services. This strategy typically provides support in developing independent living skills, acute care in crisis situations, and support with medical and psychiatric treatment (de Vet et al., 2013).	4	de Vet et al. (2013) [58]; Torres Del Estal and Álvarez (2018) [64]; Penzenstadler et al. (2019) [67]; Ponka et al., (2020) [63]
Treatment for problem substance use	Treatment approaches for problem substance use are wide ranging and can be placed on a continuum, ranging from harm reduction to abstinence-based approaches.	3	Bates et al. (2017) [52]; Carver et al. (2020) [31]; Pleace (2008) [39]
Any type of healthcare/ treatment/intervention	These included: adequate oral opioid maintenance therapy;	2	Hwang et al. (2005) [59];

	tetanus and Hepatitis A, B, and C immunisations; safer injecting advice and access to NSPs; supervised consumption facilities (SCF); peer distribution of take-home naloxone (THN); assertive outreach programmes; supportive programmes for substance dependence; and sexual health promotion programmes.		Wright and Tompkins (2006) [68]
Peer support	Peers with experience of homelessness offer support to those currently experiencing homelessness. Intentional peer support (IPS) is fostered and developed by professional organisations, formalising this process.	2	Barker and Maguire (2017) [46]; Miler et al. (2020) [61]
Harm reduction (Reviews that were specifically about harm reduction interventions for people who are homeless who use drugs)	Two important harm reduction interventions for injecting drug users are opioid substitution therapy (OST) (to reduce drug dependence and injecting frequency) and the provision of clean injecting equipment through needle and syringe programmes (NSPs); to reduce unsafe injecting, i.e. sharing used syringes). Other harm reduction interventions include THN and SCFs.	2	Turner et al. (2011) [65]; Magwood et al. (2020) [60]
Emergency department (ED) interventions	These are interventions provided/initiated at the ED, aiming to improve health and/or access to the social determinants of health. These include case management, HF, substance use interventions, and ED-based resource desks and ED compassionate care.	1	Formosa et al. (2019) [50]
Sexual health promotion	This included programmes combining HIV education; alcohol and drug counselling; benefits and housing assistance; acquired immunodeficiency syndrome (AIDS) videotapes and group sessions on AIDS education; HIV testing; condom use; use of bleach to sterilise injecting equipment; signposting to community resources; and tailored individual sessions.	1	Wright and Walker (2006) [66]

302 The included reviews varied in terms of their inclusion of populations of interest, with  
303 only a few focusing specifically on people who use drugs who reported being  
304 homeless [31,61,64,70]. Others focused on people who were homeless and had co-  
305 occurring serious mental health problems and alcohol/drug use (COSMHAD) [62,69]  
306 people who were homeless [59], or people who were homeless with mental health  
307 problems [56] as the primary population of interest, where substance use was  
308 secondary. Full details of the studies are presented in S7 Table.

309

310 There were notable differences in the proportion of participants who were homeless  
311 between the primary studies in the included reviews. For this reason some adopted  
312 minimum percentages for inclusion, for example Barker and Maguire [46] only  
313 included reviews when a minimum of 30% of included studies had a focus on  
314 homelessness, and Ponka et al. [63] required more than 50% of any study  
315 participants to be identified as 'homeless'. The definition of homelessness also  
316 varied between the reviews, and between the included primary studies, which made  
317 it difficult to make direct comparisons between reviews.

318

## 319 **Treatment outcomes**

320

321 The included reviews discussed a wide range of outcomes, including: those relating  
322 to substance use (reduction in drug and alcohol use (or tobacco); relapse rates; fatal  
323 and non-fatal opioid overdose rates; mean injecting frequency; and increase in  
324 treatment entry); housing; and 'other' outcomes, for example: well-being/quality of  
325 life (QoL); mental health; criminal justice system involvement; and societal  
326 integration. Four reviews [31,62,69,71] grouped into 'components of good practice'  
327 focused on the elements of successful treatment rather than, or in addition to,



328 investigating types of specific treatments. These outcomes have been synthesised  
329 below.

330

### 331 **Treatment outcomes: substance use**

332

333 A variety of intervention types are available for people experiencing homelessness  
334 with concurrent problem substance use. These outcomes were reported in all 25  
335 reviews, with mixed results overall. Regarding harm reduction interventions, these  
336 can lead to decreases in drug-related risk behaviour (e.g. needle sharing) for people  
337 who are homeless and use drugs [65], and co-delivery of a number of such  
338 approaches together ('full harm reduction') can lead to better outcomes than single  
339 harm reduction interventions. For example, full harm reduction, defined as receiving  
340 both opioid substitution therapy (OST) and high needle and syringe programme  
341 (NSP) coverage (100% versus <100% needles per injection), was associated with a  
342 48% reduction in self-reported needle sharing, and in mean injecting frequency by  
343 20.8 injections per month [65]. Wright and Tompkins [68] suggested that there was  
344 emerging evidence for the effectiveness of supervised consumption facilities (SCFs),  
345 as well as for peer distribution of take-home naloxone (THN), in reducing drug-  
346 related deaths for people who are homeless who inject drugs. Similarly, a recent  
347 study by Magwood et al. [60] concluded that SCFs decreased fatal overdose rates  
348 and reduced other high risk behaviours; and pharmaceutical interventions (such as  
349 OST) also reduced mortality, morbidity, and substance use [60]. Bates et al. [52] also  
350 concluded that OST led to reductions in drug use but, in contrast to Turner et al. [65],  
351 they did not find evidence of harm reduction interventions leading to a reduction in  
352 needle sharing.

353

354 For people with COSMHAD, Minyard et al. [53] presented some evidence for the  
355 effectiveness of an integrated day programme in reducing substance use rates, and  
356 Wright and Tompkins [68] reported that residential interventions led to greater  
357 reductions in drug use than community interventions. When comparing housing and  
358 support services with less intensive types of interventions, substance use outcomes  
359 were not significantly different [59]. However, there was some support for  
360 psychosocial rehabilitation, and an abstinence-contingent multifactorial housing  
361 programme with behavioural and work therapy interventions, in reducing substance  
362 use [59]. Moreover, there was support for education programmes in reducing  
363 injection drug use, specifically among homeless women [59].

364

365 Regarding housing interventions, the reviews suggested neither a positive nor a  
366 negative impact of HF on substance use, but it was deemed potentially helpful for  
367 stabilisation. For example, Pleave and Quilgars [54] reported no significant  
368 difference between HF participants and a control group in terms of either alcohol or  
369 drug use at 24- or 48-months post intervention in one of their included studies, with  
370 small but statistically significant improvements in alcohol and drug use over 24-  
371 months in another. Both Baxter et al. [2] and Beaudoin [55] found that HF produced  
372 no clear differences in substance use when compared with treatment as usual (TAU)  
373 which consisted of diverse alternative homeless services and interventions.  
374 Beaudoin [55] found no differences between those involved in HF interventions and  
375 those accessing traditional psychosocial interventions. However, Baxter et al. [2]  
376 reported that, in one of their included studies, participants housed together in  
377 dedicated accommodation blocks (single-site/congregate HF model) experienced

378 greater improvements in problem substance use than those in scattered-site  
379 housing.

380

381 The evidence concerning permanent supportive and recovery housing (supportive  
382 housing promoting abstinence, specifically for those with alcohol or other substance  
383 use problems) [56,57] respectively, also yielded mixed findings regarding substance  
384 use. Chambers et al. [57] found some evidence of the effectiveness of recovery  
385 housing and, although all evidence in their review stemmed from the USA, the  
386 authors suggested that the model could be replicated elsewhere (specifically the UK  
387 where the authors were based) and offered as an alternative to HF, allowing people  
388 to live in an abstinent community. Chambers et al. [57] concluded that recovery  
389 houses can improve personal well-being for some clients through promoting  
390 abstinence from alcohol or drugs.

391

392 Regarding case management interventions, Torres Del Estal and Álvarez [64]  
393 concluded that this type of intervention can lead to a reduction in substance use,  
394 either as a single intervention or in combination with others. De Vet et al. [58]  
395 provided some evidence that standard case management (SCM) is effective for  
396 people who are homeless and use drugs in reducing problem substance use, more  
397 so than TAU. Similarly, Ponka et al. [63] reported that SCM had both limited and  
398 short term effects on problem substance use, such as decreased problem substance  
399 use. Regarding assertive community treatment (ACT), findings were largely non-  
400 significant or inconsistent [58,67]. Critical time intervention (CTI) was found to be  
401 significantly better than TAU in reducing substance use among people who were

402 homeless with mental health problems, and intensive case management (ICM) led to  
403 substantial reductions in both drug and alcohol use [63].

404

405 Peer support interventions found some positive effects of intentional peer support  
406 (IPS), which is the type of peer support that is fostered and developed by  
407 professional organisations, on substance use, with an overall reduction in harm  
408 related to substance use, relapse rates, amount of money spent on substances, and  
409 number of days using drugs or alcohol [46]. Miler et al. [61] also reported a number  
410 of positive substance use outcomes relating to peer support, from both qualitative  
411 and quantitative studies. These included, for example, a significant reduction in  
412 mean daily cigarette use combined with a considerable reduction in self-reported  
413 illicit drug use, in a peer support smoking cessation study for people who were  
414 homeless with poly-substance use [61].

415

416 Lastly, Wright and Walker [66] examined the effectiveness of sexual health  
417 promotion interventions for people experiencing homelessness and using drugs,  
418 concluding overall that such interventions resulted in increased knowledge of drug-  
419 related harms and initially led to a reduction in drug use. Results regarding longer  
420 term effects (e.g. over a 24-month period) were mixed.

421

422 Overall, the evidence suggests that the more integration there is between  
423 programmes and services (as opposed to parallel service provision) when supporting  
424 people who have multiple needs, the better the outcomes. There is some evidence  
425 to suggest that harm reduction approaches can lead to decreases in drug-related  
426 risk behaviour, and to decreased fatal overdoses, as well as to reductions in all-

427 cause mortality, morbidity, and substance use. Case management interventions,  
428 especially CTI and ICM, have been found to be significantly better than TAU in  
429 reducing substance use among people who were homeless, including those with  
430 mental health problems. Peer support interventions can have a positive impact on  
431 substance use outcomes. Lastly, the evidence regarding substance use outcomes  
432 and HF seems to indicate that HF does not lead to significant changes in substance  
433 use.

434

### 435 **Treatment outcomes: housing**

436

437 Housing outcomes were reported in 10 of the included reviews [2,46,50,55–

438 58,61,63,70].

439

440 Regarding HF, large improvements in housing stability were reported in one review,  
441 with intervention participants spending more days housed and more likely to be  
442 housed at 18–24 months post-intervention [2]. Similarly, Beaudoin [55] reported that  
443 HF resulted in more time spent in housing and less time on the street when  
444 compared with case management and TF programmes. Similarly, Kertesz et al. [70]  
445 concluded that, despite limited data, HF appears to improve housing retention in  
446 people experiencing homelessness and problem substance use. Moreover,  
447 Chambers et al. [57] found moderate-strength evidence for a positive effect of  
448 supportive housing on housing stability, including strong evidence that HF could  
449 improve housing stability. A range of factors which influenced the effectiveness of HF  
450 were identified, including fidelity to core components, and whether the service  
451 delivered a congregate or a scattered model. Lastly, Benston [56] found that most  
452 participants placed in permanent supportive housing programmes with case

453 management, offered specifically to people who were homeless with mental health  
454 problems, remained in housing for at least 12-months, or experienced more days  
455 housed than homeless, relative to a comparison group.

456

457 Relating to case management interventions, there was some evidence that SCM  
458 was effective for people who were homeless and using substances in improving  
459 housing stability [58], and for having both limited and short term effects on housing  
460 outcomes [63]. On the other hand, for the same subgroup, findings regarding the  
461 effectiveness of ICM were mixed or inconsistent [58], with some small positive  
462 effects on housing outcomes and reductions in the number of days spent homeless,  
463 but no significant effect on the number of days spent in stable housing [63]. For  
464 people experiencing homelessness and mental health problems there was some  
465 evidence of positive effects of ICM on housing outcomes, and of CTI on housing  
466 stability [58]. Regarding ACT, de Vet et al. [58] found consistent improvements in  
467 housing stability for people with mental health problems, as well as those with  
468 COSMHAD, to a greater degree than less proactive case management models.  
469 Furthermore, Ponka et al. [63] reported both CTI and ACT to have a promising effect  
470 on housing stability, including more days in community housing, and fewer days  
471 homeless, and, in a US context, families that received CTI transitioned from shelter  
472 to housing more rapidly than the TAU group.

473

474 Emerging evidence suggests that peer support interventions for people who are  
475 homeless and use substances can lead to improved housing outcomes, including  
476 positive effects of IPS on the number of homeless days and return to homelessness  
477 [46]. Similarly, other peer support interventions for people experiencing

478 homelessness with problem substance use can lead to positive housing outcomes,  
479 even if unintended, including improved housing in a smoking cessation peer support  
480 programme for people who are homeless with poly-substance use, or being  
481 supported to obtain housing by peers volunteering at safe injection/needle  
482 distribution sites [61].

483

484 Collectively, these reviews all support the HF approach in terms of its effectiveness  
485 in improving housing stability and retention. There is some evidence that supportive  
486 housing can also have a positive effect on housing stability. Peer support  
487 interventions have been found to lead to a decrease in number of days spent  
488 homeless, a reduction in return to homelessness, and other positive housing  
489 outcomes. A range of models of case management can be effective in improving  
490 housing outcomes, particularly for people experiencing homelessness and mental  
491 health problems, for whom ACT and CTI may be effective.

492

### 493 **Treatment outcomes: other**

494

495 Sixteen of the included reviews examined outcomes other than housing or substance  
496 use [2,46,63–68,53,55–61], with health and well-being outcomes such as QoL and  
497 frequency of use of health services (including emergency departments, ED), as well  
498 as outcomes relating to crime, incarceration, and participation in community life.

499

500 Permanent supportive housing programmes yielded mixed mental health outcomes  
501 for people experiencing homelessness with mental health problems [56]. Similarly,  
502 the effects of HF on health and well-being outcomes were unclear in the short term,  
503 with no clear differences in terms of mental health or QoL compared with TAU [2].

504 However, HF clients showed a marked reduction in non-routine use of healthcare  
505 services over TAU which could be an indicator of improvements in health [2].  
506 Similarly, largely non-significant or mixed results relating to the effects of HF on QoL  
507 were found, as well as for crime, incarceration, participation in community life, and  
508 victimisation [55]. Overall, HF does not seem to result in more positive effects on  
509 mental and physical health, and does not increase social support more than access  
510 to TAU, but there appears to be strong evidence that HF can improve measures of  
511 physical health in the short term for adults who are homeless or at risk of being  
512 homeless [57].

513

514 A range of complex interventions termed “other interventions for people with  
515 mental/physical health problems” [57] illustrate that these interventions provide an  
516 opportunity for recovery, but not everyone benefits. It was noted that some clients do  
517 not benefit or experience harmful effects, including social isolation and loneliness,  
518 when placed in single tenancy accommodation without adequate support [57]  
519 Moreover, interventions for specific groups of housing-vulnerable people presented  
520 largely mixed results regarding reductions in offending [57].

521

522 Reviews of case management interventions showed a positive effect of CTI on  
523 hospitalisation rates for people with problem substance use [58,63], and a similar  
524 effect of ACT on client rehospitalisations [63,67]. However, de Vet et al. [58] found  
525 that, while ACT influenced how people used mental health services, it did not appear  
526 to affect mental health outcomes. Additionally, CTI was found to be better than TAU  
527 in reducing mental health symptoms among those who are homeless with mental  
528 health problems [58]. CTI was also associated with shorter length of stays in



529 hospital, and other institutional stays, coupled with achieving better long-term results  
530 than TAU, with similar associated costs [58]. Little evidence was found that SCM  
531 could lead to an increased use of services for people experiencing homelessness  
532 and problem substance use, with some evidence that SCM is effective for this group  
533 in removing employment barriers, but limited evidence of this for people who were  
534 homeless with COSMHAD [58]. Furthermore Ponka et al. [63] suggested that SCM  
535 can lead to increases rather than decreases in clients' hostility and depression. The  
536 evidence base for ICM was limited, with largely non-significant or mixed findings,  
537 potentially partially due to treatment non-adherence [58].

538

539 Concerning programmes for people with COSMHAD, Hwang et al. [59] found that  
540 coordinated programmes for adults who were homeless with mental health problems  
541 or problem substance use generally resulted in better health outcomes than TAU,  
542 including mental health outcomes, and time spent in hospital. This was a finding  
543 similar to that of Minyard et al. [53], who found some evidence for the effectiveness  
544 of an integrated COSMHAD day programme for adults experiencing homelessness  
545 in reducing hospitalisation rates.

546

547 Regarding harm reduction interventions, both Turner et al. [65] and Magwood et al.  
548 [60] found that OST (and OST combined with high NSP coverage) can reduce the  
549 risk of contracting Hepatitis C (HCV), with the combined approach in Turner et al.,  
550 [65] reportedly reducing the odds of new HCV infections by nearly 80%, as well as  
551 the risk of HIV infection. Findings on impact of OST on access to care were mixed  
552 [60]. Buprenorphine treatment was found to be associated with better access to  
553 treatment for patients not on methadone prescriptions, and patients who had began

554 to use opioids more recently were able to access treatment earlier [60]. There was  
555 some evidence that frequent SCF use can be positively associated with experiencing  
556 a non-fatal opioid overdose within the SCF premises, and with a significant decrease  
557 in opioid overdose ED presentations, and with improved access to care for  
558 vulnerable populations [60]. SCF advantages included competent, non-judgemental  
559 staff, education on safer injection, and transfer to other medical (including hospitals)  
560 and social structures [60]. Furthermore, SCFs mediated referrals to services  
561 providing food and shelter and to other broader health support, as well as being  
562 associated with an increase in referrals to a problem substance use treatment centre  
563 and initiation of OST (in this case methadone maintenance therapy most specifically)  
564 [60]. Advice to seek treatment for an ongoing health condition by SCF staff was also  
565 associated with a significantly increased likelihood of receiving treatment [60]. No  
566 systematic reviews reported on the effects of SCFs on mental health outcomes.

567

568 Regarding peer interventions, Barker and Maguire [46] found that all included studies  
569 reported some positive effects of IPS in terms of overall QoL, mental/physical health,  
570 and increased social support. They also suggested that IPS works through  
571 components of shared experience, role modelling, providing social support, and  
572 increasing attendance/interest [46]. Similarly, Miler et al. [61] reported a number of  
573 positive outcomes in their review, such as changes in QoL and use of primary care,  
574 between baseline and six months, in a HF peer support study, and a range of  
575 psycho-socioeconomic benefits, including improvements in physical health, being  
576 able to return to work, and greater community engagement, in a peer support  
577 smoking cessation study for people who are homeless with poly-substance use.

578

579 Immunisation and smoking cessation programmes specifically for people who were  
580 homeless who used drugs resulted in positive health outcomes, including: smoking  
581 abstinence [59]; primary care utilisation in homeless families and children via  
582 outreach services [59]; and reduced subsequent ED visits as a result of  
583 compassionate care being provided from volunteers at ED presentation [59].  
584 Moreover, sexual health promotion interventions for people who are homeless have  
585 the potential to improve psychosocial functioning [66]; and assertive outreach  
586 programmes for those with mental health problems, as well as informal programmes  
587 to promote sexual health, can lead to lasting physical and/or mental health gains  
588 [68].

589

590 Overall, there is some evidence that permanent supportive housing for people  
591 experiencing homelessness with additional mental health problems can lead to a  
592 reduction in mental health symptoms, and strong evidence that HF can improve  
593 measures of physical health in the short term. There is also evidence that integration  
594 of services and holistic treatment for people with COSMHAD leads to better  
595 psychosocial outcomes. Regarding case management interventions, ACT and CTI  
596 may be most promising for people who are homeless with substance use problems,  
597 given the positive effects on rehospitalisations, as well as reductions in mental health  
598 symptoms among those who are homeless with mental health problems. Moreover,  
599 harm reduction interventions including SCFs can lead to fewer hospitalisations and  
600 ED visits, and peer interventions can lead to changes in QoL and primary care use.  
601 There is also evidence that sexual health promotion interventions for people who are  
602 homeless have the potential to improve psychosocial functioning; and informal

603 programmes to promote sexual health and assertive outreach programmes for those  
604 with mental health problems, can lead to lasting physical and/or mental health gains.

605

## 606 **Components of good practice**

607

608 Four of the included reviews discussed components of good practice. Carver et al.

609 [31] explored the views of people who used services and found that both harm

610 reduction and abstinence-based treatments were considered effective but, in several

611 studies, harm reduction-oriented services were preferred. However, clients also

612 reported that abstinence-based treatments should be made available for when

613 people are ready, highlighting that people who are homeless and experience

614 problem substance use often desire an integrated approach to treatment. The review

615 suggested that five components were important for effective treatment: i) the

616 provision of a facilitative service environment; ii) compassionate and non-

617 judgemental support; iii) adequate time in treatment; iv) choices regarding treatment;

618 and opportunities to (re)learn how to live; and v) with these being delivered within the

619 context of good relationships, person-centred care, and an understanding of the

620 complexity of people's lives. Longer treatment duration and stability was also valued,

621 particularly by women [31].

622

623 Sun [71] reported four components of successful strategies for helping people who

624 are homeless with COSMHAD: i) ensuring an effective transition for individuals with

625 COSMHAD from an institution (e.g. hospital, foster care, prison, or a residential

626 programme) into the community; ii) increasing the resources of people who are

627 homeless with COSMHAD (e.g. helping them apply for government entitlements or

628 supported employment); iii) linking individuals to supportive housing, including HF

629 options, and being flexible in meeting housing needs; and iv) engaging individuals in  
630 treatment for COSMHAD. This includes incorporating modified ACT, motivational  
631 interviewing (MI), cognitive behavioural therapy, contingency management, and  
632 COSMHAD-specialised self-help groups.

633

634 Motivation for, and maintenance of, behaviour change was reported as a central  
635 factor for success in community-based services for people experiencing  
636 homelessness and COSMHAD [62]. Called 'client choice' in some programmes [62],  
637 this concept facilitated respect for the client's treatment preference, even if this was  
638 not in line with what was considered the optimum treatment approach. Clients having  
639 input into staffing and programme elements resulted in a programme that was  
640 maximally tailored to their own needs, with data suggesting that both sense of  
641 mastery and perceived level of choice were mediators in the causal pathway  
642 between housing and a person's psychiatric symptoms.

643

644 Provision of a more supportive, less intensive approach in residential programmes  
645 for people with COSMHAD was found to be a key to success [69]. Programmes  
646 rated by participants as being high in 'support', 'involvement', and 'task orientation',  
647 were associated with better outcomes, although it is not clear how these  
648 characteristics translated into specific programme components. In addition, specific  
649 modifications over the different stages of recovery, with a focus on slower, more  
650 concrete substance use counselling, flexibility in treatment, and greater support and  
651 guidance from staff, were also highlighted.

652

653 Collectively, these reviews suggest that flexibility is needed in treatment approaches,  
654 and that support should be tailored to the person. If possible, a combination of  
655 approaches should be used to offer choices to people who may not be ready for/do  
656 not want complete abstinence. Service providers need to be supportive and the  
657 treatment needs to be integrated, comprehensive, holistic, and person-centred, in  
658 order to increase effectiveness. Optimal duration also needs to be considered, with  
659 evidence suggesting that longer treatment leads to better outcomes, as well as being  
660 preferred by clients.

661

## 662 **Treatment entry, engagement, retention and successful** 663 **completion**

664

665 Twelve of the included reviews mentioned treatment engagement and/or retention  
666 [31,39,70,71,52,54,57–60,67,69] and six mentioned completion rates [46,58,59,68–  
667 70], however, only one presented data as completion percentages [70], and one only  
668 provided completion percentages from one of the included studies [58].

669

670 There was some evidence of HF participants having higher rates of retention in a  
671 methadone treatment programme, compared with TF clients, and of increased  
672 engagement with medical treatment and mental health services. However, this was  
673 not the case for all clients, with identified barriers including boredom and isolation  
674 [57]. HF programmes were criticised in another review for a lack of engagement with  
675 services among those with very high levels of problem substance use, suggesting  
676 that TF could achieve better substance use outcomes, since they actively pursue  
677 abstinence from drugs and alcohol [54]. However, TF models have been reported to  
678 achieve relatively low rates of success, often losing between 40% and 70% of

679 participants due to strict regimes, participants becoming 'stuck', or participants being  
680 evicted from services due to not meeting the abstinence criteria [54]. One TF  
681 approach, called the 'Birmingham model', was found to lead to higher than average  
682 completion rates, with reports of 65% of participants completing a programme lasting  
683 24 weeks [70].

684

685 Regarding case management approaches, de Vet et al. [58] noted participants not  
686 adhering to treatment and a lack of service use between groups in their included ICM  
687 studies. For example, 71% of participants assigned to shelter-based ICM services for  
688 men experiencing both substance use and homelessness did not complete the  
689 programme. On the other hand, Penzenstadler et al. [67] highlighted higher rates of  
690 treatment engagement and retention for ACT, as well as evidence of greater  
691 medication compliance, with significantly higher contact with patients in the ACT and  
692 integrated assertive community treatment (IACT) groups compared with controls.  
693 Overall, the authors concluded that ACT could be a promising approach that may be  
694 useful for promoting treatment engagement for people experiencing problem  
695 substance use.

696

697 Regarding harm reduction, findings on OST retention in treatment were mixed [60].  
698 There does not appear to be any effect on treatment retention rates whether  
699 buprenorphine was administered under supervised or unsupervised criteria.  
700 However, methadone maintenance therapy was found to be more effective than non-  
701 pharmacological approaches in retaining heroin dependent patients in treatment,  
702 with no statistically significant difference in dropout rate between participants in slow  
703 release morphine versus methadone [60]. This suggests that the relative superiority

704 of one pharmacological agent over another on retention outcomes remains unclear.  
705 Naltrexone implants showed significantly better treatment retention than placebo  
706 implants or oral naltrexone, and extended-release naltrexone led to significantly  
707 greater retention in treatment compared to TAU. However, successful completion of  
708 treatment rates did not differ when comparing oral naltrexone versus placebo [60].

709

710 Two studies included in Hwang et al.'s review [59] focusing on the treatment of latent  
711 tuberculosis (TB) for people who are homeless reported that, compared with TAU, a  
712 cash incentive increased attendance at an appointment for initial assessment of a  
713 positive tuberculin skin test. For people experiencing homelessness with latent TB,  
714 receiving directly observed preventive therapy, cash incentives, and non-cash  
715 vouchers at each visit were equally effective in increasing completion rates [59]. In  
716 other studies, there was some evidence that MI and motivational enhancement  
717 therapy (MET) increased treatment engagement in the short term for those  
718 experiencing homelessness and COSMHAD, and some evidence of benefits from  
719 the MI group in terms of increased attendance with aftercare [71]. Regarding  
720 engagement in treatment for people with HIV, Bates et al. [52] reported that  
721 adherence to highly active antiretroviral therapy (HAART) among people who used  
722 drugs was comparable to that among people who did not use drugs. However,  
723 people who used drugs and engaged in OST had increased adherence to HAART  
724 and better treatment outcomes, compared with people who used drugs who engaged  
725 in HAART alone.

726

727 For people with HIV, there was also evidence in support of the use of directly  
728 administered antiretroviral therapy, both alone and integrated in medication-assisted



729 therapy, to improve treatment and outcomes related to blood-borne virus (BBV)  
730 infections. In terms of people with chronic HCV, there were no significant differences  
731 in BBV treatment dropout between people who inject drugs and those who do not  
732 who received combination treatment for HCV (ribavirin plus recombinant, or  
733 pegylated interferon- $\alpha$ ). Lastly, for people experiencing homelessness who also  
734 injected drugs, an accelerated Hepatitis B immunisation schedule (with doses  
735 administered at 0, 7, and 21 days, and a booster at 12 months) resulted in superior  
736 completion rates, compared with traditional schedules with similar seroconversion  
737 rates [68].

738

739 Regarding peer support interventions, Barker and Maguire's [46] review reported that  
740 their included IPS studies showed baseline data for 1,829 participants and  
741 completed data for 1,341 participants, with a loss to follow-up of 488 or 27% of  
742 participants. The authors [46] reported that one of the included studies suffered such  
743 extreme attrition from its control group that they excluded those data from the  
744 analysis, although the percentage dropout was not reported. This highlights  
745 challenges in retention in research studies for this group.

746

747 Overall, the evidence suggests that engaging and retaining people who are  
748 homeless and have substance use problems in treatment can be difficult, regardless  
749 of intervention type. There is evidence that ACT can lead to increased engagement  
750 rates for people who are homeless and use drugs, and that integrated services for  
751 people with COSMHAD lead to better engagement and retention than segregated  
752 treatments. Results regarding HF suggest that engagement can be difficult and that  
753 social isolation may be a problem for those using the service. Completion rates for

754 the various treatment interventions are rarely reported, but tend to be low for case  
755 management interventions, especially for ICM.

756

## 757 **Discussion**

758 We reviewed evidence from 25 reviews, published between 2004 and 2020, which  
759 explored the effectiveness of treatments and interventions for people experiencing  
760 homelessness and problem drug use. We examined the effects of these approaches  
761 on substance use, housing, and 'other' outcomes, as well as treatment entry,  
762 engagement, retention and completion, and components of good practice. A wide  
763 range of interventions were included, with evidence from specialist housing  
764 interventions, residential and community based programmes for people with  
765 COSMHAD, case management, abstinence-based and harm reduction oriented  
766 substance use treatment, healthcare interventions, peer support programmes, ED  
767 interventions, and sexual health promotion. The evidence regarding the  
768 effectiveness of these interventions is mixed. Integrated care for those experiencing  
769 homelessness and problem substance use, or COSMHAD, appeared to be  
770 associated with better outcomes. Harm reduction approaches had positive effects on  
771 drug-related risks, overdose, and other substance use outcomes, as well as on  
772 hospital visits and admissions. Case management, particularly ACT, CTI, and ICM,  
773 had positive effects on problem drug use, housing, and mental health outcomes.  
774 Housing interventions like HF improved housing stability and retention, and were  
775 associated with improvements in physical health, but had little effect on problem drug  
776 use. Relatedly, permanent supportive housing was effective for people experiencing  
777 COSMHAD in reducing poor mental health symptoms. Peer support interventions  
778 had positive effects on housing status and QoL, and sexual health interventions had

779 positive effects on psychosocial functioning. Moreover, assertive outreach was  
780 associated with positive outcomes for people with COSMHAD in terms of their  
781 physical and mental health. Additionally, treatment approaches require to be flexible,  
782 person-centred, supportive, and integrated. Longer treatment duration, which offers  
783 a range of choices, is optimal. Engagement and retention is challenging, and  
784 assertive outreach and integrated care have the potential to reduce barriers to  
785 treatment.

786

787 It is important to ensure that those experiencing homelessness and problem drug  
788 use are provided with suitable healthcare, housing, and treatment. They are more  
789 likely to experience physical and mental health problems [19], and are at increased  
790 risk of drug related harms and early death than the general population [73,74].

791 Access to health and substance use services can be challenging, often due to  
792 negative past experiences, discriminatory services, healthcare costs, and other  
793 administrative barriers [21,22]. It is therefore important to understand the most  
794 effective ways of engaging and retaining people in services to ensure their needs  
795 can be met appropriately. The evidence regarding engagement and retention  
796 highlights the potential of peers and use of incentives with particular groups of  
797 people who are homeless who use drugs.

798

799 Taken together, this review highlights a range of interventions for a heterogeneous  
800 group of people with multiple complex needs: a 'one size fits all' approach does not  
801 exist for people experiencing homelessness and problem drug use. A range of  
802 approaches exist and it is likely that the approaches that are most effective are those  
803 which suit the particular needs of individuals, providing a range of options and

804 addressing health, housing, and drug use in a holistic manner. Given the complexity  
805 of people's needs and their varied experiences, the included reviews were not  
806 specific to people experiencing homelessness and problem drug use but also  
807 included, amongst others, people who are homeless with COSMHAD. This variability  
808 creates challenges in drawing conclusions on effective interventions for those  
809 experiencing both homelessness and problem drug use. However, our review does  
810 shed light on the types of interventions that are likely to be effective, the needs of  
811 particular sub-populations, and more general components of effective treatment.

812

### 813 **Policy, practice, and research recommendations**

814 Our findings point to the need for a range of harm reduction oriented services to be  
815 available to those experiencing homelessness and problem drug use, including OST,  
816 NSP, SCFs, and peer distribution of THN. 'Full' harm reduction should therefore be  
817 made available to ensure people can access support without the expectation of  
818 abstinence. Additional work is also required to support those with BBVs through  
819 increased public health surveillance and research [65].

820

821 It is clear that the housing situation of individuals has a notable effect on their lives  
822 and should not be dictated by their substance use. Flexible and choice-led  
823 approaches to housing like HF may be beneficial, with more research required to  
824 identify the key components of HF and other approaches [54,70]. Setting clear and  
825 realistic goals, particularly within the context of HF, is important, and services should  
826 recognise that achievable goals will differ between individuals [54]. This review has  
827 highlighted the potential of ACT, SCM, and CTI, and more research is required to  
828 compare these and other case management models in order to identify which

829 models or specific components are most effective. Current treatment duration is  
830 often relatively short and there is evidence that extended treatment is associated  
831 with improved outcomes and perceived as beneficial [31,75]. Therefore, further  
832 research is also required to identify the optimal length of treatment duration.  
833 Additionally, treatment requires suitable funding to ensure that it can continue for as  
834 long as necessary, so secure funding sources are also recommended. This is  
835 particularly important, but increasingly challenging, in the context of the COVID-19  
836 pandemic, with already vulnerable services closing or restricting access [76,77].  
837 More research is also required regarding optimal policies on discharge planning for  
838 statutory agencies, which impact on continuity of care [78].

839

840 It is apparent that integrated care and partnership working are important aspects of  
841 providing services to people who are homeless [25]. Integrated mental health and  
842 problem substance use services appear to be particularly important for those  
843 experiencing homelessness and COSMHAD, with secure funding also required for  
844 such services [53]. However, more research is needed regarding such services in  
845 order to establish effective components of integrated programmes of support.

846

847 The way in which services are delivered appears to be vitally important, with  
848 compassionate and non-judgemental staff. It is therefore essential that services  
849 prioritise staff training to support them to gain an understanding of people's complex  
850 lives, and the need for person-centered approaches, empathy and compassion. The  
851 context in which services are delivered is also crucial. For example, Pleace [39]  
852 noted the need for existing networks and support for joint working, and also to  
853 recognise the potential impact of: the availability and extent of welfare systems;

854 social care and healthcare systems; general economic conditions; housing and  
855 labour markets; and waiting lists for social rented housing, on the effectiveness of  
856 interventions. Relatedly, involving peers in the delivery of services can be beneficial  
857 and more research is required to fully understand the effect of such individuals at the  
858 intersection of homelessness and problem drug use, as well as the impact of such  
859 services on peer workers themselves.

860

861 More qualitative research is required to understand people's experiences of the  
862 various approaches, particularly from the viewpoint of sub-groups of people who are  
863 homeless with more complex needs due to their age, gender, ethnicity or sexual  
864 orientation/identity [31]. The heterogeneity of the populations and interventions  
865 included in this review point to the need for more research at the intersection  
866 between homelessness and problem drug use specifically, to ensure that the  
867 interventions for this group of individuals does meet their specific needs. While we  
868 can make suggestions regarding effectiveness, it would be misleading or inaccurate  
869 to base policy and service recommendations on evidence that is not specific to those  
870 experiencing homelessness and problem drug use.

871

## 872 **Strengths and limitations**

873 Steps were taken throughout this review to enhance methodological rigour, including  
874 involvement of at least two people in literature searching, screening, quality  
875 appraisal, data extraction, and analysis. Including quantitative and qualitative  
876 reviews provided a more detailed understanding regarding the effectiveness of  
877 interventions, with insight into clients' perspectives. We also included a range of

878 international reviews, including two non-English reviews, to provide a detailed  
879 investigation of the topic.

880

881 Several limitations should be noted. Firstly, some of the included reviews were not  
882 systematic and were limited in their reporting on included studies, thus their findings  
883 should be interpreted with caution. Secondly, some of the reviews are relatively old,  
884 so the included studies are even older. The findings of these studies may be limited  
885 in terms of their relevance today, especially if no newer reviews have been  
886 conducted (e.g. [66]). Thirdly, while most of the reviews were international in focus,  
887 most primary studies were conducted in the USA or Canada, which may limit the  
888 transferability of the findings to countries where there are clear differences in terms  
889 of homelessness, healthcare, substance use and other related systems [79].

890

## 891 **Conclusion**

892

893 People who experience both homelessness and problem substance use are a  
894 diverse group of people with complex lives and needs. Alongside dealing with the  
895 challenges imposed by homelessness, they are also simultaneously facing issues  
896 relating to their substance use. Many other social and health challenges are also  
897 likely to co-occur, such as mental health problems. There is a large evidence base  
898 regarding interventions for people who are homeless, and for people with problem  
899 substance use, but there is a lack of research focusing on the needs of people who  
900 experience both. Moreover, the evidence suggests that engaging and retaining  
901 people who are homeless and have substance use problems in treatment can be  
902 difficult regardless of intervention type, and completion rates for the various  
903 treatment interventions are rarely reported. Taken together, the findings from this

904 review highlight the importance of integrating services to ensure a holistic and truly  
905 person-centred approach, as well as underlining the importance of *how* these  
906 interventions are delivered. We also highlight the need for a long(er)-term focus,  
907 including how individuals are 'moved on' into aftercare and what happens after  
908 formal treatment ends.

909

910 Overall, housing interventions, especially HF, have been the focus of much research,  
911 showing consistently positive findings regarding housing outcomes, but mixed results  
912 regarding health and well-being outcomes, with a lack of high-quality evidence on  
913 substance use outcomes. There is some evidence suggesting that harm reduction  
914 approaches can lead to decreases in drug-related risk behaviour, and to decreased  
915 fatal overdoses, as well as to reductions in all-cause mortality, morbidity, and  
916 substance use. There is mixed evidence regarding case management approaches,  
917 however CTI and ICM have been found to be significantly better than TAU in  
918 reducing substance use among people who are homeless, including those with  
919 mental health problems. ACT has also consistently reported positive effects on  
920 housing stability, and been found to be cost-effective, particularly for people with  
921 COSMHAD. Moreover, peer support approaches can lead to positive outcomes in  
922 housing, substance use, and well-being outcomes, as well as having the potential to  
923 have a positive impact on the peers themselves. However, care needs to be taken  
924 when embedding peers in services in order to ensure that they are respected,  
925 valued, and offered meaningful support and training opportunities.

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927



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929

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## 1187 **Supporting information**

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1189 **S1 PRISMA checklist.**  
1190 **S2 Table. Table of organisational websites searched.**  
1191 **S3 Search strategy.**  
1192 **S4 JBI critical appraisal checklist for systematic reviews and research**  
1193 **syntheses.**  
1194 **S5 SANRA critical appraisal tool.**  
1195 **S6 Table. Quality appraisal table.**  
1196 **S7 Table. Data extraction table.**  
1197 **S8 Abbreviations list**